

Message Text

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ACTION SS-30

INFO OCT-01 ISO-00 /031 W

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R 020427Z SEP 74

FM AMEMBASSY PHNOM PENH

TO SECSTATE WASHDC 7526

INFO AMEMBASSY BANGKOK

AMEMBASSY/JAKAROA 1033

AMEMBASSY KUALA LUMPURI

AMEMBASSY MANILA

AMEMBASSY SINGAPORE

AMEMBASSY TOKYO

C O N F I D E N T I A L PHNOM PENH 11700

EXDIS

E.O.11652: GDS

TAGS: PFOR CB UN JA US ASEAN

SUBJECT: KHMER ISSUE AT 29TH UNGA; JAPANESE PROPOSAL

1. SUMMARY. JAPANESE AMBASSADOR KURINO PAS FORMALLY ADVISED GKR OF GOJ'S PROPOSAL FOR A RESOLUTION TO BE PROMOTED BY GKR'S FRIENDS AT 29TH UNGA. DRAFT RESOLUTION CALLS FOR NEGOTIATIONU BY TWO KHMER SIDES: RESPECT FOR RESULTS OF NEGOTIATIONS BY ALL GOVERNMENTS CONCERNED, AND GOOD OFFICES OF UNSYG TO GET NEGOTIATIONS STARTED. PRELIMINARY GKR REACTION IS THAT PROPOSED RESOLUTION COULD RESULT IN CAMBODIAN UN SEAT BEING LEFT VACANT. END SUMMARY.

2. CHARGE MET SEPTEMBER 1 WITH HOU ONG, MINISTER IN CHARGE OF PRIME MINISTER'S OFFICE, PRIMARILY TO PASS LOU HONG MESSAGES RECEIVED FROM PRIME MINISTER LONG BORET IN JIDDA FOR MARSHAL LON NOL. HOU HONG

GAVE CHARGE SUMMARY OF HIS CONVERSATION OF PREVIOUS DAY WITH JAPANESE AMBASSADOR KURINO IN WHICH LATTER FORMALLY PRESENTED GOJ'S PROPOSAL FOR HANDLING KHMER CREDENTIALS ISSUE AT 29TH UNGA.

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3. KURINO STATED THAT DESPITE ALL OF LONG BORET'S EFFORTS A FAVORABLE OUTCOME OF 29TH UNGA CANNOT BE EXPECTED; JAPANESE ESTIMATE OF CURRENT VOTING SITUATION, BASED ON CONSULTATIONS WITH NUMBER OF FRIENDLY GOVERNMENTS, IS THAT GRUNK WOULD WIN OUT OVER GKR BY 58 VOTES TO 52. KURINO SAID THAT WHILE SOME COUNTRIES MAY CHANGE THEIR POSTURES BETWEEN NOW AND OPENING OF UNGA, THERE IS NO CHANCE OF A FAVORABLE OUTCOME IF TACTICS NOW UNDER CONSIDERATION ARE ADOPTED. GOJ IS AWARE OF IDEA DISCUSSED BY ASEAN STATES AT KUALA LUMPUR MEETING RECENTLY FOR A UN "FACT-FINDING MISSION" BUT IS OF OPINION THAT THIS PROPOSAL WOULD FAIL TO COMMAND MAJORITY SUPPORT. (HOU HONG MENTIONED IN PASSING DIFFICULTY OF ARRANGING A CEASE-FIRE IN CAMBODIA, WITHOUT WHICH A UN FACT-FINDING MISSION WOULD BE UNABLE TO OPERATE;)

4. KURINO CONTINUED THAT AS RESULT SOUNDINGS BY JAPANESE DELEGATION IN NEW YORK AND POLICY DISCUSSIONS IN TOKYO, GOJ HAS DECIDED TO OFFER FOR CONSIDERATION OF GKR AND ITS FRIENDS A NEW IDEA, A DRAFT RESOLUTION WITH FOLLOWING OPERATIVE PROVISIONS:

(A) THE TWO PARTIES IN CAMBODIA, THROUGH THEIR REPRESENTATIVES WHO ARE MUTUALLY ACCEPTABLE, ARE TO ENTER INTO NEGOTIATIONS WITH A VIEW TO FINDING A PEACEFUL SOLUTION TO THE CAMBODIAN QUESTION.

(B) ALL THE GOVERNMENTS CONCERNED ARE TO RESPECT STRICTLY THE RESULTS OF THE NEGOTIATIONS.

(C) THE SECRETARY GENERAL OF THE UN IS INVITED TO OFFER HIS GOOD OFFICES IN ORDER TO BRING ABOUT THE NEGOTIATIONS BETWEEN THE REPRESENTATIVES OF THE TWO PARTIES REFERRED TO ABOVE.

5. KURINO TOLD HOU HONG THAT JAPANESE AMBASSADOR IN WASHINGTON HAD ALREADY PRESENTED THIS IDEA TO USG. RESPONSE BY STATE DEPARTMENT HAD BEEN THAT USG IS VERY FLEXIBLE ON QUESTION AND WILL GO ALONG WITH A PROPOSAL THAT HAS THE SUPPORT OF ITS ASIAN FRIENDS WILLING TO WORK ON BEHALF OF GKR.

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6. HOU HONG SAID HE HAD DISCUSSED GOJ IDEAS WITH FOREIGN MINISTRY SECRETARY GENERAL NGUON CHHAY KRY, WHO HAD POINTED OUT THAT THE JAPANESE PROPOSAL WAS SILENT ON THE SUBJECT OF THE CAMBODIAN UN SEAT. THE RESULT OF ADOPTION OF SUCH A RESOLUTION MIGHT THEREFORE BE THAT THE SEAT WOULD REMAIN VACANT PENDING THE OUTCOME OF THE NEGOTIATIONS FORESEEN BY THE RESOLUTION. CHARGE NOTED THAT IF JAPANESE-TYPE RESOLUTION WERE TO DISPLACE

EXPECTED RESOLUTION CALLING FOR SEATING OF GRUNK DELEGATION, CREDENTIALS QUESTION COULD BE LEFT IN ABEYANCE, WHICH WOULD MEAN NO CHANGE IN STATUS QUO OF GKR OCCUPYING SEAT.

7. HOU HONG SAID HE PLANNED TO BRIEF BOTH ACTING PRIME MINISTER PAN SOTHI AND THE MARSHAL ON KURION'S PRESENTATION, BUT HE THOUGHT NO RESPONSE SHOULD BE GIVEN TO THE JAPANESE UNTIL LONG BORET HAS RETURNED TO PHNOM PENH AND HAS BEEN CONSULTED ON MATTER. CHARGE EXPRESSED STRONG AGREEMENT WITH WISDOM OF AWAITING LONG BORET'S RETURN.

8. HOU HONG ASKED CHARGE IF THERE WAS ANY ADVICE WE WISHED TO PASS TO THE MARSHAL IN CONNECTION WITH THE JAPANESE PROPOSAL. CHARGE STATED THAT IT MIGHT BE BENEFICIAL IF IT WERE EXPLAINED TO THE MARSHAL THAT PRIME MINISTER LONG BORET AND AMBASSADOR DEAN HAVE AGREED IN THEIR PAST DISCUSSIONS THAT THE "GRANDES LIGNES" OF THE GKR POSITION ON THE UNGA CREDENTIALS QUESTION OUGHT TO BE DETERMINED IN PHNOM PENH BUT THAT THE TACTICAL DECISIONS AND EXACT PHRASING OF ANY RESOLUTION OUGHT TO BE WORKED OUT IN NEW YORK IN DISCUSSIONS AMONG THE GKR'S FRIENDS WHO ARE CONSULTING WITH CHHUT CHHOEUR, AS THE EXPERTS IN NEW YORK WILL BE MUCH BETTER EQUIPPED TO AGREE ON SOMETHING THAT CAN COMMAND MAJORITY SUPPORT THERE.

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Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: POLICIES, POLITICAL SETTLEMENT, UNGA RESOLUTIONS, NEGOTIATIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 02 SEP 1974
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: shawdg
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974PHNOM11700
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D740242-1127
From: PHNOM PENH
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19740981/aaaacqmg.tel
Line Count: 143
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION SS
Original Classification: CONFIDENTIAL
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: EXDIS
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: shawdg
Review Comment: n/a
Review Content Flags:
Review Date: 10 JUL 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <10 JUL 2002 by kelleyw0>; APPROVED <27 FEB 2003 by shawdg>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: KHMER ISSUE AT 29TH UNGA; JAPANESE PROPOSAL
TAGS: PFOR, PORG, CB, JA, US, UN, ASEAN
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005